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2025 Updates to HSR and Interlocking Directorate Thresholds



The Federal Trade Commission (FTC) recently announced its annual adjustments to (1) the pre-merger notification thresholds under the Hart-Scott-Rodino Antitrust Improvements Act of 1976 (the HSR Act), (2) the HSR Act filing fee schedule, (3) the civil penalty amounts for HSR Act violations, and (4) the interlocking directorate thresholds under Section 8 of the Clayton Act.

Annual Adjustments to HSR Thresholds

The HSR Act requires parties to notify the FTC and the Antitrust Division of the U.S. Department of Justice (DOJ) of certain transactions and observe a waiting period prior to consummating the transaction if it meets the HSR Act's jurisdictional tests. The statute requires the FTC to annually adjust the jurisdictional and filing fee thresholds based on the change in gross national product (GNP). The FTC recently [announced](#) the revised jurisdictional, filing fee, and related HSR-rule thresholds, which will become effective 30 days after publication in the *Federal Register*.

Revised Jurisdictional Thresholds

Certain transactions, including acquisitions of voting securities or assets, acquisitions of noncorporate interests that confer control of a noncorporate entity, and the formation of joint venture corporations or other entities, are subject to the reporting and waiting requirements of the HSR Act if the transaction meets the size-of-transaction test and, if applicable, the size-of-person test, unless an exemption applies:

- The size-of-transaction test is met if the value of voting securities, noncorporate interests, assets, or a combination thereof held as a result of the transaction is in excess of **\$126.4 million** (increased from \$119.5 million).

- The size-of-person test is met if the ultimate parent entity of one of the parties to the transaction has **\$25.3 million** (increased from \$23.9 million) or more in total assets or annual net sales, and the ultimate parent entity of the other party to the transaction has **\$252.9 million** (increased from \$239.0 million) or more in total assets or annual net sales.
- The size-of-person test does not apply if the transaction is valued in excess of **\$505.8 million** (increased from \$478.0 million).

Below is a summary of the changes to the jurisdictional thresholds and an HSR analysis decision tree with the new thresholds:

Jurisdictional Tests and Thresholds

	Original	Current	New
Minimum size-of-transaction threshold (size-of-person test must be met)	> \$50 million	> \$119.5 million	> \$126.4 million
Lower size-of-person threshold	? \$10 million	? \$23.9 million	? \$25.3 million
Higher size-of-person threshold	? \$100 million	? \$239.0 million	? \$252.9 million
Large size-of-transaction threshold (size-of-person test is not applicable)	> \$200 million	? \$478.0 million	> \$505.8 million

size of transaction flow chart

Revised Notification Thresholds

Section 802.21 of the HSR rules exempts the acquisition of voting securities of a corporation for five years after the expiration or termination of the waiting period of a prior HSR filing if the acquiring person meets **all** of the following requirements:

- It completed the acquisition that was the subject of the filing within one year of the expiration or termination of the waiting period.
- It crossed the applicable notification threshold within one year of the expiration or termination of the waiting period.
- It will not meet or exceed the next notification threshold as a result of acquiring additional shares of voting securities.

Below are the original, current, and new notification thresholds for purposes of the Section 802.21 exemption:

Notification Thresholds

Original? (FY 2003 base year)	Current	New
> \$50 million	> \$119.5 million	> \$126.4 million
? \$100 million	? \$239.0 million	? \$252.9 million
? \$500 million	? \$1.195 billion	? \$1.264 billion
? 25% if > \$1 billion	? 25% if > \$2.390 billion	? 25% if > \$2.529 billion
? 50% if > \$50 million	? 50% if > \$119.5 million	? 50% if > \$126.4 million

Revised Filing Fee Schedule

Pursuant to the Merger Filing Fee Modernization Act of 2022, the FTC is required to annually (1) adjust the filing fee tiers to reflect the percentage change in GNP for the prior fiscal year compared to the fiscal year that ended on September 30, 2022, and (2) increase the filing fee amounts annually by the Consumer Price Index (CPI) for the prior fiscal year compared to the fiscal year that ended on September 30, 2022, if the percentage increase is greater than 1%.

The current and new filing fee schedules are provided below:

Filing Fee		Tiers (Size-of-Transaction)	
Current	New	Current	New
\$30,000	\$30,000	Greater than \$119.5 million but less than \$173.3 million	Greater than \$126.4 million but less than \$179.4 million
\$105,000	\$105,000	\$173.3 million or greater but less than \$536.5 million	\$179.4 million or greater but less than \$555.5 million
\$260,000	\$265,000	\$536.5 million or greater but less than \$1.073 billion	\$555.5 million or greater but less than \$1.111 billion
\$415,000	\$425,000	\$1.073 billion or greater but less than \$2.146 billion	\$1.111 billion or greater but less than \$2.222 billion
\$830,000	\$850,000	\$2.146 billion or greater but less than \$5.365 billion	\$2.222 billion or greater but less than \$5.555 billion
\$2,335,000	\$2,390,000	\$5.365 billion or greater	\$5.555 billion or greater

Civil Penalty?

The maximum civil penalty amount for violations of the HSR Act is expected to increase from \$51,744 to \$53,088 per day. The Federal Civil Penalties Inflation Adjustment Act Improvements Act of 2015 requires the FTC to adjust its maximum civil penalties pursuant to a cost-of-living adjustment. Although the daily fee may not appear astronomical, it is easy to see how the fee could quickly become quite significant if a violation remains unfixed for weeks or even months.

Agencies Actively Enforce Nonreportable Transactions

Parties should also keep in mind that just because a transaction is not reportable under the HSR Act does not mean that it is exempt from agency scrutiny of the potential anticompetitive effects of the transaction. The FTC, DOJ, and state attorneys general (as well as private parties) may challenge a transaction as anticompetitive even when no HSR filing is required for the transaction and even after a transaction is consummated. Therefore, all transactions should be reviewed for antitrust compliance prior to closing.

Revised Section 8 Thresholds

As required by statute, the FTC [announced](#) its annual revisions to the interlocking directorate thresholds under Section 8 of the Clayton Act, which become effective when they are published in the *Federal Register*. Section 8 prohibits a “person” from serving as a director or officer of two competing corporations if each has capital, surplus, and undivided profits of more than \$51,380,000 (increased from \$48,559,000) unless **one** of the following *de minimis* exemptions is met:

- The competitive sales of either corporation are less than \$5,138,000 (increased from \$4,855,900).
- The competitive sales of either corporation are less than 2% of its total sales.
- The competitive sales of each corporation are less than 4% of its total sales.

The DOJ and FTC have reinvigorated enforcement of the prohibition on interlocking directorates under the Biden administration. In his [farewell address](#), Assistant Attorney General Jonathan Kanter highlighted that, during his tenure, the DOJ has “for the first time in history, systematically enforced Section 8 of the Clayton Act,” noting that the agency’s “enforcement efforts have unwound or prevented interlocks involving at least two dozen companies with widespread awareness and compliance across corporate America.” Also, during the Biden administration, the FTC concluded its first Section 8 enforcement action in roughly 40 years, as highlighted in last year’s [Update](#).

It will be interesting to see whether antitrust leadership in the second Trump administration will continue the Biden administration’s vigorous enforcement of Section 8 or if it will revert to more of an afterthought, largely limited to enforcement during the merger review process. Based on the [policy agenda](#) laid out by Commissioner Andrew Ferguson, the proposed chair of the FTC in the new administration, the latter seems more likely.

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